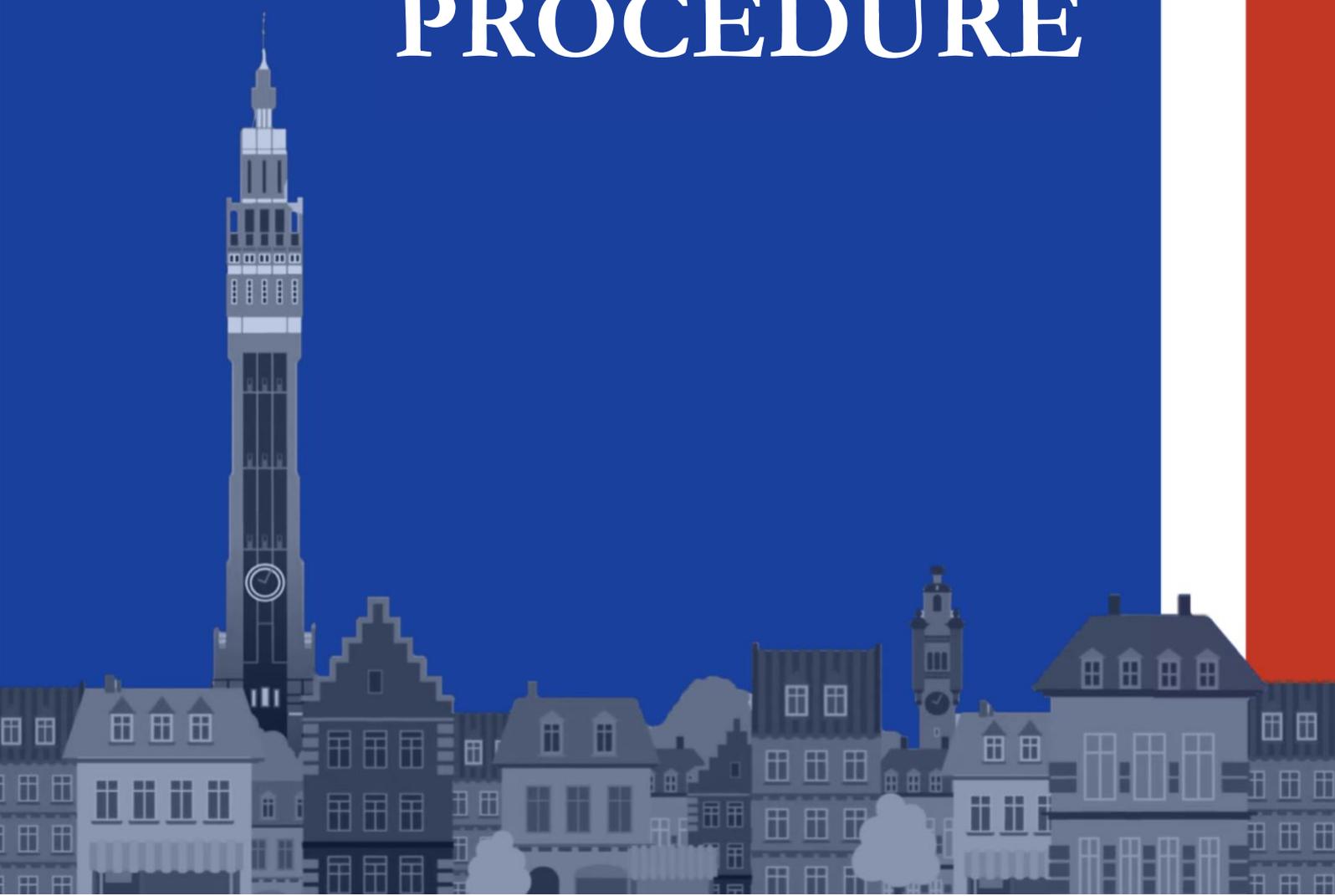


MUNFRANCE 2019
LILLE EDITION
15 – 17 MARCH 2019



RULES OF PROCEDURE





MUNFRANCE 2019
MUNWALK SCIENCES PO LILLE

THE SECRETARY GENERAL

Lille, March 2019

Honourable Members of the Secretariat,
Honourable Chairs,
Distinguished Delegates,

MUNFRANCE RULES OF PROCEDURE

The following Rules of Procedure shall govern committee sessions at MUNFrance 2019, subject to their adoption during the opening ceremony of the conference.

Please take a few moments to familiarise yourself with these rules, so as to ensure the timely flow of debate.

Any procedural queries by delegates should be addressed to their respective chairs.

Any procedural queries by chairs should be addressed to the Under-Secretary General for Chairing, Théo Bernini, or to me.

I wish you all the very best for your upcoming deliberations.

Yours faithfully,

A handwritten signature in black ink, appearing to read 'BBE' followed by a stylized flourish.

Billie Bell
Secretary General

RULES OF PROCEDURE

GENERAL RULES

RULE 1: GENERAL POWERS OF THE COMMITTEE STAFF

The Chair will declare the opening and closing of each meeting and may propose the adoption of any procedural motion to which there is no significant objection. The Chair, subject to these rules, will have complete control of the proceedings at any meeting. The Chair will also direct discussions, accord the right to speak, pose questions, announce decisions, rule on points of order, and ensure and enforce the observance of these rules.

RULE 2: QUORUM

The Chair may declare a Committee open and permit debate to proceed when at least one-quarter of the members of the Committee are present.

The presence of a majority of the members will be required for the vote on any substantive motion. A quorum will be assumed to be present unless specifically challenged and shown to be absent. A roll call is never required to determine the presence of a quorum.

RULE 3: COURTESY

Delegates will show courtesy and respect to the Committee staff and to other delegates. The Chair will immediately call to order any delegate who fails to comply with this rule.

RULES GOVERNING DEBATE

RULE 4: AGENDA

The first order of business for the Committee will be consideration of the agenda.

- A motion should be made to put a topic area first on the agenda. This motion requires a second.
- The only topic areas that may be proposed for the agenda are those listed in the preparation materials. The Chair may modify these topic areas at his or her discretion.
- A Speakers List will be established 'for' and 'against' the motion; speakers 'for' will speak in support of the topics' order suggested by the motion, speakers 'against' will speak in favor against this topics' order.
- A motion to close debate will be in order after the Committee has heard from two speakers for the motion and from two against, or all the speakers on one side and at least two on the opposite side. In accordance with the normal procedure described in Rule 14, the Chair will recognize two speakers against the motion to close debate, and a vote of two-thirds is required for closure of debate on the agenda.
- When debate is closed, the Committee will move to an immediate vote on the motion. A simple majority is required for passage. If the motion fails, the other topic area will automatically be placed first on the agenda.

- In the event of an international crisis or emergency, the Chair may call upon a committee to table debate on the current topic area so that the more urgent matter may be attended to immediately. After a draft resolution has been passed on the crisis topic, the committee will return to debate on the tabled topic. If a draft resolution on the crisis topic fails, the committee may return to debate on the tabled topic area only at the discretion of the Chair.
- All motions for caucus shall be ruled dilatory during the Consideration of the Agenda. Also, delegates will not be allowed to yield their time (Rule 21).

RULE 5: DEBATE

After the Agenda has been determined, one continuously open Speakers List will be established for the purpose of general debate. This Speakers List will be followed for all debate on the Topic Area, except when superseded by procedural motions, amendments, or the introduction of a draft resolution. Speakers may speak generally on the Topic Area being considered and may address any draft resolution currently on the floor.

RULE 6: UNMODERATED CAUCUS

A motion for an unmoderated caucus is in order at any time when the floor is open, prior to closure of debate. The delegate making the motion must briefly explain its purpose and specify a time limit for the caucus, not to exceed twenty minutes. The motion will immediately be put to a vote. A majority of members is required for passage. The Chair may rule the motion out of order.

RULE 7: MODERATED CAUCUS

The purpose of the moderated caucus is to facilitate substantive debate at critical junctures in the discussion. In a moderated caucus, the Chair will temporarily depart from the Speakers List and call on delegates to speak at his/her discretion. A motion for a moderated caucus is in order at any time when the floor is open. The delegate making the motion must briefly explain its purpose and specify a time limit for the caucus, not to exceed twenty minutes, and a time limit for the individual speeches. Once raised, the motion will be voted on immediately, with a majority of members required for passage. The Chair may rule the motion out of order. No motions are in order during a moderated caucus. If no delegate wishes to speak during a moderated caucus, the caucus shall immediately end.

RULE 8: CLOSURE OF DEBATE

When the floor is open, a delegate may move to close debate on the substantive or procedural matter under discussion. Delegates may move to close debate on the general topic, debate on the agenda, or debate on an amendment. The Chair may rule such a motion dilatory. When closure of debate is moved, the Chair may recognize up to two speakers against the motion. If there are no speakers against the motion it automatically passes. No speaker in favor of the motion will be recognized. Closure of debate requires the support of two-thirds of the members present. If the Committee is in favor of closure, the Chair will declare the closure of the debate, and move the committee to immediate voting procedure.

RULE 9: SUSPENSION OR ADJOURNMENT OF THE MEETING

Whenever the floor is open, a delegate may move for the *suspension of the meeting*, to suspend all Committee functions until the next meeting. The Chair may rule such motions out of order. When in order, such motions will not be debatable but will be immediately put to a vote, barring any motions taking precedence, and will require a majority of 2/3 to pass. A motion to adjourn will be out of order prior to the lapse of three-quarters of the time allotted for the last meeting of the Committee.

RULE 10: POSTPONEMENT AND RESUMPTION OF DEBATE

Whenever the floor is open, a delegate may move for the postponement of debate on a draft resolution, amendment, or topic currently on the floor. The motion, otherwise known as "tabling," will require a two-thirds vote to pass and will be debatable to the extent of one speaker in favor and one opposed. No debate or action will be allowed on any draft resolution, amendment, or topic on which debate has been postponed. A motion to resume debate on an amendment, draft resolution, or topic on which debate has been postponed will require a majority to pass and will be debatable to the extent of one speaker in favor and one opposed. If there is no speaker against, the motion automatically passes. Resumption of debate will cancel the effects of postponement of debate. The Chair has discretion over postponement.

RULE 11: RECONSIDERATION

A motion to reconsider is in order when a draft resolution or amendment has been adopted or rejected, and must be made by a member who voted with the majority on the proposal. The Chair will recognize two speakers opposing the motion after which the motion will be immediately put to a vote. A two-thirds majority of the members present is required for reconsideration. If the motion passes, the committee will immediately vote again on the draft resolution or amendment being reconsidered.

RULES GOVERNING SPEECHES

RULE 12: SPEAKERS LIST

The Committee will have an open Speakers List for the Topic Area being discussed. The Chair will either set a speaker's time or entertain motions to set a speaking time. Separate Speakers Lists will be established as needed for procedural motions and debate on amendments. A country may add its name to the Speakers List by submitting a request in writing to the Chair, provided that country is not already on the Speakers List, and may remove its name from the Speakers List by submitting a request in writing to the Chair. At any time, the Chair may call for members that wish to be added to the Speakers List. The names of the next several countries to speak will always be posted for the convenience of the Committee. The new Speakers List for the second topic area will not be open until the Committee has proceeded to that topic. A motion to close any Speakers List is never in order.

RULE 13: SPEECHES

No delegate may address a session without having previously obtained the permission of the Chair. The Chair may call a speaker to order if his/her remarks are not relevant to the subject under discussion, or are offensive to committee members or staff.

RULE 14: TIME LIMIT ON SPEECHES

The Chair may limit the time allotted to each speaker. The minimum time limit will be ten seconds. When a delegate exceeds his/her allotted time, the Chair may call the speaker to order without delay.

RULE 15: YIELDS

A delegate granted the right to speak on a substantive issue may yield in one of three ways at the conclusion of his/her speech: to another delegate, to questions, or to the Chair. Please note that only one yield is allowed. A delegate must declare any yield at the conclusion of his or her speech.

- *Yield to another delegate.* His or her remaining time will be offered to that delegate. If the delegate accepts the yield, the Chair shall recognize the delegate for the remaining time. To turn the floor over to a co-delegate of the same member state is not considered a yield.

- *Yield to questions.* Questioners will be selected by the Chair and limited to one question each. Follow-up questions will be allowed only at the discretion of the Chair. The Chair will have the right to call to order any delegate whose question is, in the opinion of the Chair, rhetorical and leading and not designed to elicit information. *Only the speaker's answers to questions will be deducted from the speaker's remaining time.*

- *Yield to the Chair.* Such a yield should be made if the delegate does not wish his/her speech to be subject to questions. The moderator will then move to the next speaker.

Only one yield is allowed per speech (i.e. no yields on yielded time). There are no yields allowed if the delegate is speaking on a procedural matter or his/her time has expired. A Delegate must declare any yield by the conclusion of his/her speech. If no yield is made, a yield to the Chair will be automatically assumed.

RULE 16: RIGHT OF REPLY

A delegate whose personal or national integrity has been impugned by another delegate may submit a Right of Reply only in writing to the committee staff. The Chair will grant the Right of Reply and his or her discretion and a delegate granted a Right of Reply will not address the committee except at the request of the Chair.

RULES GOVERNING POINTS

RULE 17: POINTS OF PERSONAL PRIVILEGE

Whenever a delegate experiences personal discomfort which impairs his or her ability to participate in the proceedings, he or she may rise to a Point of Personal Privilege to request that the discomfort be corrected. While a Point of Personal Privilege in extreme case may interrupt a speaker, delegates should this power with the utmost discretion.

RULE 18: POINTS OF ORDER

During the discussion of any matter, a delegate may rise to a Point of Order to indicate an instance of improper parliamentary procedure. The Point of Order will be immediately decided by the Chair in accordance with these rules of procedure. The Chair may rule out of order those points that are improper. A representative rising to a Point of Order may not speak on the substance of the matter under discussion. A Point of Order may only interrupt a speaker if the speech is not following proper parliamentary procedure.

RULE 19: POINTS OF PARLIAMENTARY INQUIRY

When the floor is open, a delegate may rise to a Point of Parliamentary Inquiry to ask the Chair a question regarding the rules of procedure. A Point of Parliamentary Inquiry may never interrupt a speaker. Delegates with substantive questions should not rise to this Point, but should rather approach the committee staff during caucus or send a note to the dais.

RULES GOVERNING THE PATH TO A DRAFT RESOLUTION

RULE 20: WORKING PAPERS

Delegates may propose working papers for committee consideration. Working papers are intended to aid the Committee in its discussion and formulation of draft resolutions and need not be written in draft resolution format. Working papers are not official documents, but do require the signature of the Chair to

be copied and distributed. Once distributed, delegates may begin to refer to that working paper by its designated number, but otherwise debate proceeds normally on the topic.

RULE 21: DRAFT RESOLUTIONS

A draft resolution may be introduced when it receives the approval of the Chair and is signed by 20 members in the General Assembly. Signing a draft resolution need not indicate support of the draft resolution, and the signatory has no further obligations. Signing a draft resolution only indicates a desire for the draft resolution to be discussed in committee. There are no official sponsors of draft resolutions. A draft resolution requires a simple majority of members voting pass. Only one draft resolution will be passed per topic area. After a draft resolution is passed, voting procedure will end and the committee will move directly into the second topic area.

RULE 22: INTRODUCTION OF DRAFT RESOLUTIONS

Once a draft resolution has been approved as stipulated above and has been copied and distributed, a delegate(s) may motion to introduce the draft resolution. The Chair, time permitting, shall read the operative clauses of the draft resolution. A procedural vote is then taken to determine whether the resolution shall be introduced. Should the motion received the simple majority required to pass, the draft resolution will be considered introduced and on the floor. The Chair, at his or her discretion, may answer any clarificatory points on the draft resolution. Any substantive points will be ruled out of order during this period, and the Chair may end this 'clarificatory question-answer period' for any reason, including time constraints. More than one draft resolution may be on the floor at any one but at most one draft resolution may be passed per Topic Area. A draft resolution will remain on the floor until debate on that specific draft resolution is postponed or closed or a draft resolution on that Topic Area has been passed. Debate on draft resolutions proceeds according to the general Speakers List for that topic area and delegates may then refer to the draft resolution by its designated number. No delegate may refer to a draft resolution until it is formally introduced.

RULE 23: AMENDMENTS

Delegates may amend any draft resolution that has been introduced. Only one amendment may be introduced at any given time. An amendment must have the approval of the Chair and the signatures of 12 members in the General Assembly.

Amendments to amendments are out order; however, an amended part of a draft resolution may be further amended. There are no official sponsors of amendments or friendly amendments.

Preambulatory phrases may not be amended. The final vote on the amendment is procedural. A motion to introduce an approved amendment may be introduced when the floor is open.

If the motion receives the simple majority required to pass, the Chair will read the amendment aloud, time permitting. General Debate will be suspended and a Speakers List will be established for and against the amendment.

- A motion to close debate will be in order after the Committee has heard from two speakers for the amendment and from two speakers against or from all the speakers on one side and at least two on the other side.
- Following the normal procedure of Rule 14, the Chair will recognize two speakers against the motion to close debate, and a vote of two-thirds is required for closure.
- When debate is closed on the amendment, the Committee will move to an immediate vote. Amendments need a simple majority to pass.

After the vote, debate will resume according to the general Speakers List.

RULES GOVERNING VOTING

RULE 24: PROCEDURAL VOTING

All voting is considered procedural with the exception of voting on draft resolutions. Delegates must vote on all procedural motions, and no abstentions are allowed. A motion that requires a simple majority needs more than half of the committee members to vote affirmatively. A motion that requires two-thirds to pass requires exactly two-thirds of the committee members to vote affirmatively. If there is not the required number of speakers for/against a motion, the motion will automatically fail/pass.

RULE 25: SUBSTANTIVE VOTING

The only substantive voting will be voting on draft resolutions. All other votes will be procedural votes. After debate has been closed on the general topic area, the committee will move into substantive voting procedures and the chambers are then sealed. At that point, only the following points and motions will be entertained: Division of the Question, Reordering Draft Resolutions, Motion for a Roll Call, Point of Personal Privilege, Point of Parliamentary Inquiry and Point of Order. If there are no such motions, the committee will vote on all draft resolutions. For substantive voting, each country will have one vote. Each vote may be a 'Yes,' 'No,' or 'Abstain.' Members who abstain from voting are considered as not voting. All matters will be voted upon using placards by default, except if a motion for a roll call vote is accepted. A simple majority requires 'Yes' voted from more than half of the members voting (i.e. more affirmative votes than negative votes). Once any resolution has been passed, the voting procedure is closed, as only one resolution may be passed in a topic area.

RULE 26: REORDERING DRAFT RESOLUTIONS

Motion to Reorder Draft resolutions will only be in order immediately after entering voting procedure, and before voting has started on any draft resolutions. If the motion receives the simple majority required to pass the Chair will take all motions to reorder draft resolutions and then vote on them in the order in which they came. Voting will continue until either a motion passes, receiving a simple majority, or all of the motions fail, in which case the committee will move into voting procedure, voting on the draft resolutions in their original order. Only one motion to reorder draft resolutions is in order in each round of voting procedures.

RULE 27: DIVISION OF THE QUESTION

After debate on any topic has been closed, a delegate may move that operative parts of a draft resolution be voted on separately. Preambulatory clauses and sub-operative clauses may not be removed by division of the question.

- The motion can be debated to the extent of at most two speakers for and two against, to be followed by an immediate procedural vote on that motion.
- If the motion receives the simple majority required to pass, the Chair will take motions on how to divide the question and prioritize them from most severe to least severe.
- The committee will then vote on the motions in the order set by the Chair. If no division passes, the resolution remains intact. Once a division, requiring a simple majority, has been passed, the resolution will be divided accordingly, and a separate procedural vote (implying no abstentions) will be taken on each divided part to determine whether or not it is included in the final draft. If all of the operative parts of the substantive proposal are rejected, the draft resolution will be considered to have been rejected as a whole.

- Parts of the draft resolution that are subsequently passed will be recombined into a final document. The final document will be put to a substantive vote as a whole, requiring a simple majority of those voting ‘yes’ or ‘no’ to pass.

RULE 28: ROLL CALL VOTING

After debate is closed on any draft resolution, any delegate may request a roll call vote. Such a motion may be made from the floor, seconded by 20 members of the General Assembly. A motion for a roll call vote is in order only for substantive votes.

- In a roll call vote, the Chair will call countries in alphabetical order starting with a selected member.
- In the first sequence, delegates may vote “Yes,” “No,” “Abstain,” or “Pass.” A delegate may request the right to explain his or her vote only when the delegate is voting against the policy of his or her country; such a vote is termed ‘with Rights.’ The delegate may only explain an affirmative or negative vote, not an abstention from voting.
- A delegate who passes during the first sequence of the roll call must vote (i.e. may not abstain or pass) during the second sequence. The same delegate may not request the right to explain his/her vote.
- All delegates who had requested the right of explanation will be granted time to explain their votes. The speaking time will be set at the discretion of the Chair, not to exceed thirty seconds.
- The Chair will then announce the outcome of the vote.

PRECEDENCE OF MOTIONS

Motions will be considered in the following order of preference:

1. Point of Personal Privilege (Rule 17)
2. Point of Order (Rule 18)
3. Point of Parliamentary Inquiry (Rule 19)
4. Adjournment of the Meeting (Rule 9)
5. Suspension of the Meeting (Rule 9)
6. Unmoderated Caucusing (Rule 6)
7. Moderated Caucusing (Rule 7)
8. Introduction of Draft Resolution (Rule 22)
9. Introduction of an Amendment (Rule 23)
10. Postponement of Debate (Rule 10)
11. Resumption of Debate (Rule 10)
12. Closure of Debate (Rule 8)

At the start of voting procedure, the following points and motions are in order, in the following order of precedence:

1. Point of Personal Privilege (Rule 17)
2. Point of Order (Rule 18)
3. Point of Parliamentary Inquiry (Rule 19)
4. Reordering Draft Resolutions (Rule 26)
5. Division of the Question (Rule 27)
6. Motion for a Roll Call Vote (Rule 28)

